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AMEMBASSY HARARE

AMEMBASSY KAMPALA

AMEMBASSY LAGOS

AMEMBASSY LILONGWE

AMEMBASSY LONDON

AMEMBASSY NAIROBI

AMEMBASSY TUNIS

AMEMBASSY YAOUNDE

USCINCEUR VAHINGEN GE

C O N F I D E N T I A L STATE 139430

LILONGWE AND YAOUNDE FOR DAO

E.O. 12356: DECL: OADR

TAGS: PREL, MARR, MOPS, RW, UN, FR, BE, UG

UNITED STATES DEPARTMENT OF STATE  
REVIEW AUTHORITY: CHARLES L DARIS  
DATE/CASE ID: 15 DEC 2005 200103014

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SUBJECT: UN/OAU INITIATIVES ON RWANDA: WHAT NEXT/

REF: A) KAMPALA 3558 (NOTAL) B) ADDIS ABABA 2938  
(NOTAL) C) USUN NEW YORK 2145 (NOTAL) D) 92 STATE  
369441 (NOTAL) E) USUN 2209 (NOTAL)

1. C - ENTIRE TEXT.

2. SUMMARY: GIVEN UN SYG BOUTROS-GHALI'S NEGATIVE  
RESPONSE TO THE TRILATERAL DEMARCHE ON RWANDA, WE NEED TO  
CONSULT WITH THE FRENCH AND BELGIANS ON OUR NEXT STEPS.  
WITH RESPECT TO THE BORDER FORCE, UGANDA MUST CLARIFY ITS  
POSITION' WHICH IS BECOMING INCREASINGLY UNCLEAR. WITH  
RESPECT TO ASSISTANCE FOR THE OAU, WE NEED TO UNDERSCORE  
TO THE UN THE HEAVY HUMAN COST TO THE ONE MILLION  
DISPLACED AND THE FINANCIAL COST TO THE INTERNATIONAL  
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COMMUNITY WHILE PURSUING OTHER BILATERAL ASSISTANCE  
OPTIONS. EMBASSIES BRUSSELS AND PARIS AND USUN ARE  
REQUESTED TO REVIEW OUR THINKING WITH THE FRENCH AND  
BELGIANS AND SEEK THEIR REACTIONS, NOTING THAT WE WILL  
CONTINUE THE DISCUSSION AT THE MAY 11 TRILATERAL MEETING  
ON ZAIRE IN WASHINGTON. EMBASSY ADDIS IS REQUESTED TO

SEEK FURTHER INFORMATION FROM THE OAU (ACTION PARA 12). A  
REQUEST FOR DEMARCHE CONCERNING TROOPS FOR THE OAU NMOG  
MAY BE SENT SOON TO BAMAKO. BRAZZAVILLE, HARARE, LAGOS  
LIBREVILLE, AND TUNIS (SEE PARAS 10 AND 12). END SUMMARY.

BACKGROUND  
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3. OUR BEST GUESS ON THE REASONS FOR UN SYG BOUTROS  
GHALI'S NEGATIVE REACTION TO THE TRILATERAL DEMARCHE APRIL  
30 (REF C) IS THAT THE SYG WAS NOT FULLY BRIEFED ON THE  
LARGE AND GROWING HUMANITARIAN DIMENSIONS OF THE RWANDAN  
SITUATION AND REACTED INSTINCTIVELY TO THE CALL FOR YET  
MORE INTERNATIONAL INVOLVEMENT BY THE ALREADY OVERBURDENED  
UN. WE HEARD ECHOES OF LIBERIA AND ANGOLA IN HIS FEARS  
THAT THE UN WOULD BE SEEN AS INTERFERING WITH THE ARUSHA  
PROCESS AND HIS INSISTANCE ON WAITING FOR A PEACE  
AGREEMENT TO BE SIGNED. WE ALSO SUSPECT THAT THE HEAVY  
RPF LOBBYING EFFORTS AGAINST THE BORDER FORCE HAVE HIT  
HOME (SEE PARA 7).

4. IT MAY BE IMPOSSIBLE TO OVERCOME THE SYG'S RESISTANCE  
TO FURTHER UN INVOLVEMENT PRIOR TO SIGNING OF THE PEACE

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ACCORD UNLESS HE BECOMES BETTER BRIEFED THROUGH ARUSHA AND  
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